Message Text

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ACTION SCA-01

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DRC-01 RSC-01 /019 W

----- 097107

P 192230Z JUN 74

FM AMCONSUL MAZATLAN

TO SECSTATE WASHDC PRIORITY 245

UNCLAS SECTION 1 OF 3 MAZATLAN 0122

E.O. 11652: N/A

TAGS: CGEN

SUBJECT: "CONSULAR PACKAGE - FY-1976

REFERENCE: STATE'S A-4500, DATED JUNE 4, 1974

SCHEDULE 1 - THIS POST NOT AUTHORIZED TO ISSUE IMMIGRANT VISAS.

SCHEDULE 2:

FY-1974 FY-1975 FY-1976

NON-IMMIGRANT VISAS ISSUED 4767(1) 5720(1) 6864(1)

NON-IMMIGRANT VISAS REFUSED 1576 1891 2269

NON-IMMIGRANT VISAS REVALIDATE/

TRANSFERRED 297 356 427

SUB-TOTAL NIV CASES 6640 7968 9560

BORDER CROSSING CARDS ISSUED 648(2) 500(2) 1300(2)

CREW LIST VISAS:

CREW LISTS PROCESSED 28 35 40

INDIVIDUAL NAMES INCLUDED 5380(3) 6725(3) 8206(3)

TOTALS 7316 8701 10880

MAN-HOURS UTILIZED: MAN-HOURS MAN-HOURS MAN-HOURS

AMERICANS:

FULL TIME PERMANENT ASSIGNED 222 277(4)

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TEMPORARY ASSIGNED PERSONNEL 0 0

PART-TIME AND INTERMITTENT 0 0 0 SUB-TOTAL AMERICAN MAN-HOURS 222 222 277(4)

LOCALS:

FULL TIME PERMANENT ASSIGNED 222 277(4)
TEMPORARY ASSIGNED PERSONNEL 0 0 0
PART-TIME AND INTERMITTENT 0 0 0
SUB-TOTAL LOCAL MAN-HOURS 222 222 277(4)
TOTAL PRODUCTIVE MAN-HOURS 444 444 554(4)

CONSULAR FEES COLLECTED 1447(5) 4076(5) 4337(5) SCHEDULE 3:

FY-1974 FY-1975 FY-1976

 DEATH OF AMERICAN CITIZENS
 51(6)
 61(6)
 73(6)

 ESTATES AND PROPERTY CLAIMS
 10
 14
 18

 NOTARIALS
 292(7)
 500(7)
 600(7)

 WELFARE/WHEREABOUTS
 975(8)
 1200(8)
 1500(8)

 ARRESTS
 105(9)
 130(9)
 160(9)

 SEAMEN AND SHIPPING
 3
 7
 10

 SERVICES FOR OTHER FEDERAL

OR STATE AGENCIES 315 (10) 410(10) 555(10)

TOTAL 1751 2322 2916

TREASURY CHECKS 0 0 0 CONSULAR FEES COLLECTED 526.20 1090.00 1340.00

MAN-HOURS UTILIZED:

AMERICAN:

FULL TIME PERMANENT ASSIGNED 2100 2520 2720
TEMPORARY ASSIGNED PERSONNEL 0 0 0
PART-TIME AND INTERMITTENT 0 0 0
SUB-TOTAL AMERICAN MAN-HOURS 2100 2520 2720

LOCAL:

FULL TIME PERMANENT ASSIGNED 900 1080 1290
TEMPORARY ASSIGNED PERSONNEL 0 0 0
PART-TIME AND INTERMITTENT 0 0 0
SUB-TOTAL LOCAL MAN-HOURS 900 1080 1290
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TOTAL PRODUCTIVE MAN-HOURS 3000(11) 3600(11) 4010(11)

SCHEDULE 4: FY-1974 FY-1975 FY-

1976

PASSPORT APPLICATIONS EXECUTED 44 55 65
PASSPORT APPLICATIONS EXAMINED 0 0 0
FEE PASSPORTS ISSUED 0 0 0
NO-FEE PASSPORTS ISSUED 0 0 0

 PASSPORTS AMENDED
 1
 3
 4

 PASSPORTS VERIFIED
 3
 5
 6

 NEW APPLICATIONS FOR REGISTRATION 27
 40
 55

 BIRTH AFFIDAVIT, REGISTRATION

 AND REPORT OF BIRTHS (FS-240)
 14
 31
 44

 WITNESS TO MARRIAGE
 0
 0
 0

 WAIVER OF PASSPORTS
 0
 0
 0

 TOTAL
 89
 134
 174

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REGISTRATIONS:

(B) NUMBER REGISTERED 368 418 478

(C) ESTIMATED NUMBER OF U.S.

NATIONAL CIVILIAN RESIDENTS

U.S. OFFICIALS 9 12 14

U.S. NON-OFFICIALS 1170 1340 1590

CONSULAR FEES COLLECTED 98.50 134.00 163.00

MAN-HOURS UTILIZED: MAN-HOURS MAN-HOURS MAN-HOURS

AMERICAN:

FULL TIME PERMANENT ASSIGNED 600 675 795
TEMPORARY ASSIGNED PERSONNEL 0 0 0
PART-TIME AND INTERMITTENT 0 0 0
SUB-TOTAL AMERICAN MAN-HOURS 600 675 795

LOCAL:

FULL TIME ASSIGNED PERSONNEL 300 340 400
TEMPORARY ASSIGNED PERSONNEL 0 0 0
PART-TIME AND INTERMITTENT 0 0 0

SUB-TOTAL LOCAL MAN-HOURS 300 340 400

TOTAL PRODUCTIVE MAN-HOURS 900 1015 1195

SCHEDULE 5.

CONSULAR WORKLOAD REPORT AND REMARKS/JUSTIFICATIONS LINCL ASSIFIED

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FIVE NOTES WERE MADE ON THE NON-IMMIGRANT VISA WORKLOAD AS SHOWN IN SCHEDULE 2:

- (1) WHILE NIV CASELOAD INCREASED 31.4 PERCENT IN THE FIRST HALF OF FY-1974 (OVER THE SIMILAR PERIOD IN FY-1973), THIS PACE WAS MOST DIFFICULT TO HANDLE BUT WAS NOT KEPT UP IN THE SECOND HALF OF FY-1974, LEAVING AN OVERALL-YEAR-TOTAL INCREASE OF 17.8 PER CENT IN VISA WORKLOAD OVER FY-1973. OUR PROJECTED VISA WORKLOAD FIGURES FOR FY-1975 AND FY-1976 SHOW A SLIGHTLY HIGHER, 20 PER CENT, INCREASE IN WORKLOAD FOR EACH OF THOSE TWO YEARS, DUE TO GREATLY INCREASED MOBILITY AND LOCAL PROSPERITY, AS BUSINESS AND TOURISM CONTINUE TO BOOM IN THIS SECOND-MOST-IMPORTANT RESORT IN MEXICO.
- (2) WHILE 565 BORDER CROSSING CARDS WERE ISSUED IN THE FIRST HALF OF FY-1974, ONLY 83 WERE ISSUED IN THE SECOND HALF, DUE TO THEIR ANOMALOUS POSITION AS NON-FEE ITEMS WHICH NONETHELESS COULD ALLOW THEIR POSESSORS TO ENTER THE UNITED STATES FOR BUSINESS PURPOSES, THUS AVOIDING THE PAYMENT OF THE NEW FEE FOR A BUSINESS VISA. OUR ESTIMATES INDICATE AN EXPECTATION THAT SOME AGREEMENT MAY BE REACHED DURING FY-1975 AND THAT ISSUANCE WILL BE BACK AT NORMAL LEVELS IN FY-1976.

 (3) INCREASES IN CREW LISTS SHOWN REFLECT THE ADDITION OF THIS CITY TO THE SCHEDULED ITINERARY OF SEVERAL MORE SHIPS DURING FY-1975 AND FY-1976, AS PROPOSED BY THE STEAMSHIP COMPANIES THEMSELVES.
- (4) AN INCREASE OF ONE-FOURTH IN THE MAN-HOURS EXPENDED ON VISA WORKLOAD BY BOTH AMERICAN AND LOCAL EMPLOYEES IS PROJECTED FOR FY-1976 DUE TO THE PROJECTED CONTINUED RATE OF INCREASE IN VISA WORKLOAD. VISA WORKLOAD IN FY-1974 WAS 35.4 PERCENT OVER THAT HANDLED IN FY-1971, AND AS SHOWN IN NOTE 1, WE ARE PROJECTING A 20 PERCENT PER YEAR INCREASE APIECE FOR FY-1975 AND FY-1976 OVER THE PREVIOUS YEAR, WHICH WOULD MEAN A FY-1976 LTSA WORKLOAD WHICH IS 43.97 PERCENT INCREASED OVER THAT FOR FY-1974. THIS INCREASE COULD NOT BE HANDLED BY THE PERSONNEL NOW PRESENT IN THE TIME NOW ALLOTTED FOR HANDLING VISAS. MERELY EXTENDING THE VISA-ISSUING HOURS WOULD ONLY PLACE UNBEARABLE PRESSURE ON ALL OTHER ASPECTS OF CONSULATE FUNCTIONING, AN UNACCEPTABLE ALTERNATIVE GIVEN INCREASING WORKLOADS IN THESE AREAS AS WELL. IT WILL BE NOTICED IN SCHEDULE 5 THAT A REQUEST IS MADE NOW FOR THE ADDITION OF ONE AMERICAN AND ONE LOCAL STAFF MEMBER FOR FY-1976. VISA WORK-

LOAD IS PART OF THE REASON FOR THIS REQUEST. UNCLASSIFIED

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(5) THE IMPOSITION OF A FEE OF 32.00 DOLLARS FOR MULTIPLE ENTRY BUSINESS VISAS IS EXPECTED TO BRING IN AT LEAST 3,000 DOLLARS PER YEAR FOR EACH OF FY-1975 AND FY-1976, ACCOUNTING FOR THE PROJECTED LARGE INCREASE IN CONSULAR FEES COLLECTED IN THOSE YEARS.

SEVERAL ADDITIONAL NOTES HAVE BEEN MADE IN THE SPECIAL CONSULAR SERVICES WORKLOAD AS SHOWN IN SCHEDULE 3:

(6) DEATHS OF AMERICAN CITIZENS INCREASED 37.8 PERCENT IN FY1974 OVER THE PREVIOUS FISCAL YEAR. WITH THE HUGE INCREASE IN
THE NUMBERS OF AMERICANS VISITING THIS CONSULAR DISTRICT, IT IS
PROJECTED THAT THE NUMBERS OF AMERICAN DEATHS WILL CONTINUE TO
GROW AT LEAST BY 20 PERCENT IN EACH OF FY-1975 AND FY-1976.
(7) NOTARIAL SERVICES FOR FY-74 WERE UNEXPE CTEDLY LOW.
PROJECTIONS FOR FY-75 AND FY-76 ARE EXPECTED TO BE MORE IN KEEPING WITH ACTUAL SERVICES PERFORMED IN FY-73, AS NO CHANGES IN
LOCAL REGULATIONS OR PRACTICES HAVE BEEN MADE WHICH WOULD
ACCOUNT FOR THE DECREASE OBSERVED.

(8) WELFARE AND WHEREABOUTS CASES, LIKE DEATHS, HAVE INCREASED SUBSTANTIALLY WITH THE INFLUX OF AMERICAN TOURISTS TO THIS POST. A 20-25 PERCENT INCREASE IS THUS PROJECTED FOR FY-75 AND FY-76 ALIKE. (SEE NOTE 11).

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- (9) ARRESTS HAVE ALSO INCREASED WITH THE GROWING NUMBERS OF AMERICAN TOURISTS, ESSENTIALLY AMONG THE YOUNGER, MORE SIMPLY-TRAVELING, CAMPING OR BACKPACKING POPULATIONS, AND WITH THE INCREASING EFFORTS OF MEXICAN AUTHORITIES TO CONTAIN THE DRUG TRAFFICKING WHICH IS PREVALANT IN THE AREA. IT IS ESTIMATED THAT ALL ARRESTS INCREASED 61.5 PERCENT IN FY-74 OVER THE PREVIOUS FISCAL YEAR, AND THE NUMBER OF PERSONS ARRESTED AND CHARGED WITH MORE SERIOUS CRIMES, VIRTUALLY ALL INVOLVING DRUGS, HAS INCREASED 73.5 PERCENT IN FY-74 OVER THE PREVIOUS FISCAL YEAR. (SEE NOTE 11). THIS GIVES THIS TWO OFFICER POST THE THIRD LARGEST JAIL POPULATION IN MEXICO, ALTHOUGH WE HAVE NONE OF THE FULL-TIME PROTECTION OFFICERS FOUND AT OTHER POSTS.
- (10) SERVICES FOR OTHER FEDERAL OR STATE AGENCIES INCREASED 46.5 PERCENT IN FY-74 OVER THE PREVIOUS YEARS, AND WITH THE ADDITION OF A SECOND DEA REPRESENTATIVE TO THIS POST, SHARED ADMINISTRATIVE SUPPORT NEEDS AND OTHER SERVICES REQUIRED WILL CONTINUE TO RISE. WE ARE THEREFORE PROJECTING A 30 PERCENT INCREASE IN SERVICES FOR FY-75 AND A 35 PERCENT INCREASE IN FY-76.
- (11) THE INCREASE IN WELFARE AND WHEREABOUTS ASSISTANCE, DEATH AND ARREST CASES, AND OTHER SOCIAL CONSULAR SERVICES, INCLUDING SERVICES TO OTHER FEDERAL OR STATE AGENCIES, HAS RESULTED IN A CONTINUED LARGE WORKLOAD IN THIS AREA, MUCH OF IT AFTER WORKING HOURS OR ON WEEKENDS. IN VIEW OF THE INCREASES EXPECTED IN THESE SERVICES DUE TO PAST EXPERIENCE, IT IS PROJECTED THAT MAN-HOURS FOR BOTH AMERICAN AND LOCAL PERSONNEL WILL INCREASE BY 20 PERCENT IN BOTH FY-75 AND FY-76, OVER THE PREVIOUS YEARS' ALREADY SUBSTANTIAL WORKLOADS. TO MEET THIS INCREASE, IN CONJUCTION WITH THE VISA LOAD INCREASES MENTIONED IN NOTE (4) TO THIS REPORT, UNCLASSIFIED

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WE ARE RECOMMENDING THE ADDITION OF ONE AMERICAN AND ONE LOCAL TO THE STAFFOF THIS POST.

ONE NOTE WAS MADE ON THE CITIZENSHIP AND PASSPORT WORKLOAD FEE COLLECTIONS AS SHOWN IN SCHEDULE 4:

(12) CONSULAR FEES COLLECTED IN CITIZENSHIP AND PASSPORT SERVICES SHOULD, BUT DO NOT, INCLUDE FEES FOR CARDS OF IDENTITY AND REGISTRATION ISSUED. THIS WOULD ADD AN EXTRA 90.00 DOLLARS IN FY-74, FOR 30 CARDS ISSUED, AND A PROJECTED 105.00 DOLLARS FOR 35 CARDS ISSUED IN FY-75, WITH A PROJECTED 120.00 DOLLARS MORE ADDED FOR 40 CARDS ISSUED IN FY-1976. THESE SUMS REALLY SHOULD BE ADDED TO THOSE ALREADY SHOWN IN SCHEDULE 4, IN FEES COLLECTED AND CONSULAR WORKLOAD ALIKE.

ADDITIONAL COMMENTS:

(1) PERHAPS 0.2 PERCENT OF OUR VISA APPLICANTS ARE ITALIAN SEAMEN WHO BRING ALONG A CREWMATE TO TRANSLATE. IN ADDITION, IF IT WERE NOT FOR THE FACT THAT ALL CONSULAR PERSONNEL SPEAK SPANISH,

ANOTHER 95 PERCENT OF MAZATLAN'S VISA APPLICANTS WOULD REQUIRE A SPANISH INTERPRETER. ALL ARE NIV CASES, EACH INTERVIEW TAKING AN AVERAGE OF FIVE MINUTES, WHETHER OR NOT REQUIRING INTERPRETATION.

- (2) 10-15 PERCENT OF APPLICANTS HAVE TO BE INTERVIWED FOR A FINAL DETERMINATION OF ELIGIBILITY. ANOTHER 35-40 PERCENT ARE AT LEAST TEMPORARILY INELIGIBLE OR ARE REFUSED OUTRIGHT, AMOUNT OF TIME SPENT BEING EQUAL, WHETHER ADVISING POTENTIALLY ELIGIBLES WHAT FURTHER EVIDENCE THEY MAY PRESENT OR CONVEYING FINAL REFUSAL. ONLY 50 PERCENT OF THE APPLICANTS' CASES ARE WELL DOCUMENTED AND OBVIOUSLY MEETING THE CRITERIA FOR THE IMMEDIATE ISSUANCE OF A VISA.
- (3) IN ANY FISCAL YEAR THE POST BECOMES AWARE OF SOME 30-35 NIV CASES RESULTING IN ADJUSTEMENT IN STATUS ONCE ENTERED INTO THE UNITED STATES, MOST FROM TOURIST TO STUDENT STATUS, INCLUDING SOME 4-5 CASES PER YEAR OF YOUNG LADIES WHO ACTUALLY SHOULD HAVE ENTERED WITH FIANCEE VISAS BUT WHO CONCEALED THEIR PURPOSE AND OBTAINED TOURIST VISAS INSTEAD.
- (4) THE FY-74 TOTAL OF CONGRESSIONAL CORRESPONDENCE NUMBERED SOME 63 LETTERS, EACH REPRESENTING AN AVERAGE OF ONE MAN-HOUR APIECE UNCLASSIFIED

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IN PREPARATION AND TYPING. THE PROJECTED NUMBER OF LETTERS (AND MAN-HOURS) FOR FY-75 IS 75, AND FOR FY-76 WE PROJECT 98. THESE ARE VIRTUALLY ALL HAVING TO DO WITH WHEREABOUTS OR PROTECTION CASES, AND CONSTITUTE A SUFFICIENT INVESTMENT OF MAN-POWER TO BE INCLUDED IN SCHEDULE 3, UNDER SPECIAL CONSULAR SERVICES.

(5) NO PAID OVERTIME WAS AUTHORIZED DURING FY-74, EITHER FOR AMERICANS OR FOR LOCALS, ALTHOUGH OVERTIME WAS FREQUENTLY WORKED BY ALL ON A PURELY VOLUNTARY BASIS, ESPECIALLY IN PROTECTION AND WELFARE CASES.

SCHEDULE 6

GENERAL CONSULAR TOTAL U.S. LOCAL

REGIONAL BUREAU AUTHORIZATION

AS OF JUNE 30, 1973 2 2 4

REGIONAL BUREAU AUTHORIZATION

AS OF JUNE 30, 1974 2 2 4

FILLED POSITIONS AS OF 6/30/74 2 2

REQUIRED ADDED PERSONNEL FOR

FY-75 AND FY-76 1 1 2

THERE ARE NO FULL-TIME PERSONNEL ASSIGNED EITHER TO VISAS, SPECIAL CONSULAR SERVICES, OR CITIZENSHIP/PASSPORT SERVICES.

ASSIGNMENT OF THE ADDITIONAL REQUIRED PERSONNEL MENTIONED ABOVE FOR FY-75 AND FY-76 WOULD THUS GIVE THIS POST SIX GENERAL CONSULAR PERSONNEL, THREE AMERICAN, THREE LOCALS. TIENKEN

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Message Attributes

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Current Classification: UNCLASSIFIED

Concepts: n/a Control Number: n/a Copy: SINGLE Draft Date: 19 JUN 1974 Decaption Date: 01 JAN 1960 Decaption Note: Disposition Action: n/a Disposition Approved on Date: Disposition Authority: n/a Disposition Case Number: n/a

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